# STATE OF CALIFORNIA FISH AND GAME COMMISSION INITIAL STATEMENT OF REASONS FOR REGULATORY ACTION (Pre-publication of Notice Statement)

Amend Sections 150, 150.01, and 150.03 and Add Section 150.05

Title 14, California Code of Regulations
Re: Nearshore Fishery Restricted Access Program

- L. Date of Initial Statement of Reasons: August 7, 2002
- II. Dates and Locations of Scheduled Hearings:

(a) Notice Hearing: Date: August 2, 2002

Location: San Luis Obispo, CA

(b) Discussion Hearings: Date: August 29, 2002

Location: Oakland, CA

Date: October 25, 2002 Location: Crescent City, CA

(c) Adoption Hearing: Date: December 6, 2002

Location: Monterey, CA

- III. Description of Regulatory Action:
  - (a) Statement of Specific Purpose of Regulation Change and Factual Basis for Determining that Regulation Change is Reasonably Necessary:

Fish and Game Code Section 8585.5 establishes the Legislature's concern for the status of nearshore fish stocks off California. This section further states that the Commission should be granted additional authority to regulate the commercial and recreational fisheries to assure the sustainable populations of nearshore fish stocks. The nearshore species are subject to both recreational and commercial fishing. These species include black-and-yellow rockfish (Sebastes chrysomelas) cabezon (Scorpaenichthys marmoratus), California scorpionfish (Scorpaena guttata), California sheephead (Semicossyphus pulcher), China rockfish (Sebastes nebulosus), gopher rockfish (Sebastes carnatus), grass

rockfish (Sebastes rastrelliger), kelp greenling (Hexagrammos decagrammus), kelp rockfish (Sebastes atrovirens), and rock greenling (Hexagrammos lagocephalus). Fish and Game Code Section 8587.1 delegates to the Commission the authority to regulate the commercial harvest of nearshore fishes, including those currently requiring a permit (the nine species listed above) under Fish and Game Code Section 8587.

A\$125 non-restrictive Nearshore Fishery Permit has been required since 1999 to take any of the permitted nearshore species. In 1999, a moratorium was placed on the issuance of new permits pending development of a restricted access program. Proof of a valid permit is required to renew each year. As a result of Commission action in 2001, only fishermen with landings totaling at least 100 pounds of nearshore fish stocks were eligible to renew their Nearshore Fishery Permits for the 2002-2003 season. In addition a control date of December 31, 1999 for participation and October 20, 2000 for gear endorsement were adopted by the Commission.

Additional regulations govern the use of traps in the nearshore fishery north and south of Point Arguello. In southern California (south of Point Arguello), a limited entry finfish trap fishery was instituted in 1996 through legislation at the industry's request. The \$110 finfish trap permit requires proof of finfish landings totaling a minimum of 50 pounds to renew each year. North of Point Arguello, a \$35 general trap permit is required to use traps.

In 2000, an additional nine species were added to the definition of nearshore fish. The additional species do not require a permit and have no size limits. Regulations have set a control dates for participation and gear endorsements that are the same as for the permitted species. While some of these other nearshore species are landed live, many are part of the fresh (dead) fish fishery. These factors and others led to the Department's decision to develop the nearshore restricted access program for only the nine nearshore species that require a permit. Should it become necessary to limit participation in this segment of the nearshore fishery, a separate restricted access program would be developed with its own qualifying criteria based on the control dates.

The live fish fishery began in southern California in the late 1980s, and gradually extended to the north as markets developed and fishermen were attracted by relatively high ex-vessel prices. Besides differences in history, the fishery in different regions of the coast reflect differences in target species and gear. Common types of gear are trap, rod and reel, and stick gear. Overall, landings quadrupled between 1989 and 1998,

although the trend for individual species varies, with several declining in later years. The number of participants in this fishery also increased during this period.

In 2001, time and area closures for the nearshore fishery were implemented. Even with these closures, the allowable catch for cabezon, California sheephead, and greenlings was exceeded and the fisheries closed before the end of the fishing year. The 2002 cabezon and greenling fisheries have already closed and we anticipate that the sheephead fishery will again close early in 2002. This is an indication that this fishery is being overcapitalized.

Many of the nearshore permittees fish only part-time for these species, focusing on other fisheries (e.g., salmon, crab, lobster, sea urchins, groundfish) when available. Changes in regulations, limiting access in open access fisheries, or further limiting access in already restricted access fisheries may increase effort in the nearshore and exacerbate the potential for over-harvest in this fishery.

The Commission's policy regarding restricted access commercial fisheries states "The Commission and the Department may use restricted access programs as one of a number of tools to conserve and manage fisheries as a public trust resource." One of the stated purposes of developing restricted access programs is to promote sustainable fisheries.

The Commission's policy on restricted access states that "Restricted access programs shall be developed with substantial involvement of participants in the affected fishery and others..." The Department met with the Nearshore Advisory Committee several times to develop the Nearshore Fishery Management Plan (NFMP) which incorporates restricted access as one element of the preferred management measures to ensure a sustainable fishery. Additionally, the Department met with small groups of fishermen in different ports throughout the state in the fall of 2001. The purpose of these meetings was to learn about fishery practices in each area, what characteristics of the fishery the participants want to preserve, and what type of restricted access program they would like to see in their area. The results of these meetings, as well as the Department's analysis of landings and other information, helped to form the basis for developing restricted access options for each region.

In March 2002, six public meetings were held from Eureka (Humboldt County) to Dana Point (Orange County) to present these options. Attendees broke out into smaller groups to discuss the options.

These meetings were held, in part, to insure that the rule making process would be in compliance with Section 7059, Fish and Game Code.

The Department met internally to discuss the developing restricted access program and to review the program and its regulatory proposals. The proposals are a result of the many meetings held with fishery participants and Nearshore Advisory Committee members, as well as communications with industry representatives.

The proposed regulatory changes are needed to ensure a biologically sustainable and economically viable nearshore fishery and to control future increases in effort. Although the number of Nearshore Fishery Permits has decreased from over 1,100 in 1999 to under 600 in 2002, there is still too much potential effort to make this fishery sustainable over the long-term. The almost 600 permittees could potentially take three times the allowable catch for these species based on their average landings. Therefore, it is necessary to reduce the number of permits to ensure a sustainable fishery for the future.

The Department recognizes that merely reducing the numbers of fishery participants will not guarantee that long-term harvest capacity goals will be met. Consequently, these proposed regulations are intended as a first phase of a nearshore management policy, that ultimately may move toward individual quota based fishery management. This long-term management objective will ensure fishing capacity that is matched to allowable harvest levels, long-term economic viability, and biological sustainability.

#### Initial Permit Issuance

In order to align the fleet's fishing capacity with available harvest allocations or quotas, the number of participants in the fishery must be significantly reduced. The qualifying criteria should reflect the level of investment that individual permittees have made in the fishery as expressed through years and level of participation, as well as the contribution of the fishery to California's economy, as expressed by exvessel prices.

Options for qualifying criteria reflect regional aspects of the fishery, such as years of participation and high value of landings. In recognition of these differences, separate qualifying criteria and capacity goals were developed for each of the three or four regions proposed within the NFMP. These criteria include landings during 1994 - 1999, ex-vessel prices, years of participation, and current participation. A qualifying time period from January 1, 1994 through December 31, 1999 was chosen to

reflect recent participation. The start date coincides with the implementation of the new scannable landing receipt system which utilizes more single-species market categories (i.e., gopher rockfish, kelp rockfish) rather than group market categories (i.e., group unspecified rockfish). Section 150, Title 14, CCR, states that the control date is December 31, 1999 and that to be included in the nearshore fishery restricted access program, a person has to have participated in the nearshore fishery prior to that date.

The Department has analyzed the dynamics of the fishery using ranges for several of the qualifying criteria, such as years of participation, or average ex-vessel prices. Depending on which of these criteria are applied to the history of individual permittees, the number of qualifying individuals varies. The number of qualifying individuals ranges between 2 and 35 in the North Coast Region, between 32 and 212 in the Central Coast Region (4 - 73 North-Central Coast and 28 - 139 South-Central Coast) and between 13 and 215 in the South Coast Region (Tables 1 - 5, attached).

The draft NFMP has different options for regional management of the nearshore fishery with one to four regions proposed. The Department's preferred alternative is three regions, although four regions has also been discussed. Since regional management has not formally been adopted, within this regulatory package there are options for both three and four region management. The proposed boundaries for three regions are: North Coast Region - Oregon border to Cape Mendocino, Central Coast Region - Cape Mendocino to Point Conception, South Coast Region - Point Conception to the California/Mexico border. The proposed boundaries for four regions are: North Coast Region - Oregon border to Cape Mendocino, North-Central Coast Region - Cape Mendocino to Point Año Nuevo, South-Central Region - Point Año Nuevo to Point Conception, South Coast Region - Point Conception to the California/Mexico border.

Many nearshore permittees have fished in more than one region during the qualifying period of 1994 - 1999. However, most participants fish primarily in one region. Two options have been proposed for regional qualification. The first option limits the regional Nearshore Fishery Permits to one per person; should someone qualify for a permit in more than one regional management area, they would have to make a permanent decision to fish in one region. The second option allows for more than one permit should the permittee qualify for a permit based on participation in each regional management area.

# Provisions for 20-year California Commercial Fishermen

Fish and Game Code Section 8101 (grandfather clause) allows 20-year California commercial fishing license holders to qualify for a new limited entry program during the first year of the program. This section also allows other qualifying criteria to be established. In addition to proof that the applicant has been a licensed commercial fisherman in California for at least 20 years, the Department proposes two options for qualifying time period. The first is one year during any of the permitted years and the second is during the same 1994 - 1999 time period used for qualifying for a transferable permit to show evidence of recent participation. Qualifying criteria would be based on minimum landing levels and is specific to the region.

#### Gear Endorsements

Gear endorsements provide a way to limit effort by allowing only those permittees with the endorsement to use a certain gear type. Since some gears are more efficient than others, limiting use of these more efficient gears spreads out effort over both time and participants. Additionally, certain gears may take more non-target species than others, and limiting the use of non-selective gears can reduce the take of these incidental species.

Most nearshore fishermen use hook-and-line gear to target nearshore fish stocks, although traps are used in the South-Central and South Coast Regions. One of the goals of the nearshore fishery restricted access program is to incorporate the finfish trap fishery into the nearshore restricted access program. Trawl gear and gillnets, with few exceptions, are limited to the waters outside of three miles, and do not target nearshore fish stocks. For these reasons, the restricted access program presented here proposes requiring that permittees under the program obtain an endorsement for the use of gear other than hook-and-line.

With this in mind, the current proposal includes options for gear endorsements that would allow for the use of trap or trawl gear in areas where fishermen traditionally used these gear types. Permittees would be eligible for these endorsements based on their historical use of these gear types. The time period for qualifying is January 1, 1994 through December 20, 2000, the control date for a gear endorsement program as defined in Section 150.03, Title 14, CCR. In southern California, where there has been a limited entry trap fishery, possession of a valid Finfish Trap permit would be required and possibly other qualifying criteria for obtaining a gear endorsement for traps. In central and northern California, possession of a general trap permit and proof that the majority of landings of nearshore fish stocks were made using trap gear may be

required. In southern California, some permittees use trawl gear. An option for a trawl gear endorsement would require that the majority of landings of nearshore fish stocks were made using trawl gear.

## Bycatch Permits

The take of nearshore fish stocks occurs incidentally in trawl and gillnet operations. Some fishermen purchased Nearshore Fishery Permits to allow them to land the small amount of nearshore fish stocks that they catch while using trawl or gillnet gear. Provisions have been made to allow this incidental catch to be landed, within either day or trip limits, by those who have held a Nearshore Fishery Permit under the current moratorium and use trawl or gillnet gear.

### Capacity Goal

The Commission's restricted access policy states that "Each restricted access program that is not based on harvest rights shall have a capacity goal." Capacity goals can be expressed in a variety of ways, including the number of participants or vessels, the amount of gear used in the fishery, or physical characteristics of a fishing fleet. The Department has developed a range of capacity goals based on the qualifying criteria described previously. Since the Nearshore Fishery Permit is issued to an individual, the Department proposes that the capacity be the number of permits and be based on each permittee's landings. The upper bound for the capacity goal would be based on the sum of each permittee's average landings between 1994 and 1999. The lower bound would be based on the sum of each permittees's maximum landings during a one-year period between 1994 and 1999.

The process for determining possible capacity goals was as follows. All current permittees in a regional management area were screened against several combinations of qualifying criteria. Those who qualified under these criteria then were ranked in descending order on the qualifying criteria and then on their maximum or average annual landings. Then the average or maximum annual landings of individual qualifying permittees were summed cumulatively until the total reached the estimated annual commercial allotment or quota for the regional management area. The number of permits it took to reach the annual regional commercial allotment became the capacity goal.

In the North Coast Region, the capacity goal ranged from 4 to 14 permits. The capacity goal for the Central Coast Region was between 9 and 39 permits (3 - 14 North-Central Coast and 6 - 25 South-Central Coast), while the capacity goal for the South Coast Region was between 5 and 45

permits. Because the regional commercial allotments are estimates based on the statewide total allowable catch for 2001, it is suggested that the capacity goal determinations be reviewed after the NFMP has been adopted and regional commercial allotments developed.

## Permit Transferability

The Commission's restricted access policy says that restricted access programs not based on harvest rights shall have an equitable, practical, and enforceable system for reducing fishing capacity when the fishery is above the capacity goal and for increasing fishing capacity should the fishery be below the capacity goal. Transferability of permits under a two-for-one or three-for-one permit transfer system can be used as part of the mechanism to reach the capacity goal by reducing the number of permits on the water. In addition, permit transfer systems are a way to allow new entrants into the fishery and to protect part of an individual's investment in the fishery. Since many of the qualifying criteria options yield a greater number of permits than the capacity goal, two options are proposed to use transferability as a mechanism to reach the capacity goal.

The first option is a two-year moratorium on transferability to allow the number of permits to stabilize, some attrition to occur and to allow fishermen to determine the value of their permit. This moratorium would be followed by a permit transfer system, where a new entrant would have to purchase two or three existing Nearshore Fishery Permits for the same regional management area and retire all but one of them. This type of permit transfer removes effort by taking one or two permits off the water, while still allowing new entrants into the fishery. The second option is immediate transferability using a two-for-one or three-for-one permit transfer system.

#### Permit Fees

The Department proposes a range of annual fees from \$125 to \$1200 for each transferable Nearshore Fishery Permit. For non-transferable Nearshore Fishery Permits, the range of annual fees is from \$125 to \$1200. Transfer fees range from \$250 to \$1000 for each transfer. The Department proposes a range of annual fees from \$30 to \$75 for each gear endorsement or gear endorsement transfer. The annual fees for Nearshore Bycatch Permits range from \$50 - \$250.

(b) Authority and Reference Sections from Fish and Game Code for Regulation:

Authority: Section 8587.1, Fish and Game Code.

Reference: Section(s) 7850, 8043, 8046, 8102, 8496, 8587, 8587.1, 8588, 8589.5, 8589.7 and 9025 - 9029.5, Fish and Game Code.

- (c) Specific Technology or Equipment Required by Regulatory Change: None.
- (d) Identification of Reports or Documents Supporting Regulation Change:

Nearshore Fishery Management Plan. May 9, 2002.

(e) Public Discussions of Proposed Regulations Prior to Notice Publication:

Nearshore Advisory Committee Meetings. These meetings focused on all aspects of the NFMP, including restricted access.

January 25, 2001. Los Alamitos

March 29 - 30, 2001. Oakland

May 23 - 24, 2001. Los Alamitos

July 12 - 13, 2001, Oakland

September 20 - 21, 2001. San Diego

Nearshore Fishery Management Plan public meetings. These meetings focused on all aspects of the NFMP, including restricted access.

February 7, 2001. Santa Rosa

February 10, 2001. Monterey

February 13, 2001. Long Beach

April 4, 2001. Oakland

September 5, 2001. Morro Bay

September 19, 2001. Oakland

September 29, 2001. Eureka

October 2, 2001. Long Beach

October 3, 2001. San Diego

Small group meetings with fishermen. These meetings focused on commercial fishing activities and how best to develop a nearshore restricted access program.

October 20, 2001. San Diego

October 25, 2001. Monterey

November 3, 2001. Crescent City November 4, 2001. Fort Bragg November 5, 2001. Eureka November 20, 2001. Port San Luis December 4, 2001. Los Alamitos

Nearshore Restricted Access public meetings. These meetings focused on presenting and receiving feedback on different options for restricted access programs.

March 15, 2002. Eureka March 19, 2002. Morro Bay March 21, 2002. Ventura March 23, 2002. Dana Point March 25, 2002. Oakland March 27, 2002. Monterey

- IV. Description of Reasonable Alternatives to Regulatory Action:
  - (a) Alternatives to Regulation Change:

The Department has presented a broad range of options for the Commission's consideration. An alternative was considered extending the qualifying time period back in time, which could increase the number of eligible participants. However, prior to 1994 the landing receipts were significantly different and few rockfish were landed as individual species. Most were landed in "group rockfish" categories (group red, group small). The advent of scannable landing receipts represents an increase in the accurate reporting of rockfish landings by species. This alternative was rejected because it would be difficult to determine historical participation using a time period that spans both the scannable and non-scannable landing receipt system.

An alternative was considered to develop qualifying criteria for the Central Coast Region as a whole; this yields about the same number of qualifying individuals. However, the vast majority of participants would be from the southern end of that region. Considering the territorial nature of some nearshore species (i.e., cabezon) it is better to spread effort out over the region to avoid localized depletion of nearshore fishery resources. This alternative was rejected in favor of splitting the region when developing qualifying criteria in order to spread the fishing effort throughout the region.

# (b) No Change Alternative:

If a nearshore restricted access program is not adopted, the number of Nearshore Fishery Permits will slowly decrease as long as the moratorium on the issuance of new permits remains in place. However, the fishery is far overcapitalized as evidenced by the need for time and area closures to extend the season throughout the year, as well as the early closures for cabezon, California sheephead and greenlings in 2001 and realized or projected for 2002. Based on average landings, the current nearshore permittees have the fishing potential to harvest three times the annual commercial allotment. Without additional regulations such as severe time and area closures and gear restrictions, the fishery would not be sustainable. However, these restrictions place economic hardships on the fishermen and threaten the economic viability of the fishery.

Additionally, the limited entry finfish trap fishery program is due to sunset on April 1, 2005 (Fish and Game Code Section 9001.6 (d)). If the nearshore restricted access program is not in place by the sunset date or that date is not changed, the use of finfish traps in southern California will be open to anyone with a general trap permit. This would create an impact to the resource such that it would not be sustainable.

#### (c) Consideration of Alternatives:

In view of information currently possessed, no reasonable alternative considered would be more effective in carrying out the purposes for which the regulation is proposed or would be as effective and less burdensome to the affected private persons than the proposed regulation.

# V. Mitigation Measures Required by Regulatory Action:

The proposed regulatory action will have no negative impact on the environment; therefore, no mitigation measures are needed.

#### VI. Impact of Regulatory Action:

The potential for significant statewide adverse economic impacts resulting from the proposed regulatory action has been assessed, and the following initial determinations relative to the required statutory categories have been made:

(a) Significant Statewide Adverse Economic Impact Directly Affecting
Businesses, Including the Ability of California Businesses to Compete
with Businesses in Other States:

The proposed action may have a significant statewide adverse economic impact on businesses, including the ability of California business to compete with businesses in other states. Each permittee, buyer and processor is considered a small business. The proposed nearshore restricted access program would cause some fishermen who have participated in the past on a limited or sporadic level to lose some potential income. Based on year 2000 commercial fish landings, the proposed regulations could have a negative economic impact of \$562,963 to \$3,536,961 (expressed in year 2001 dollars) depending on the options chosen. These projections take into account the effect of the commercial landings as they move through the local economies, causing a ripple effect in output demand.

(b) Impact on the Creation or Elimination of Jobs Within the State, the Creation of New Businesses or the Elimination of Existing Businesses, or the Expansion of Businesses in California:

The proposed action is expected to eliminate some jobs in commercial fishing.

(c) Cost Impacts on a Representative Private Person or Business:

The proposed nearshore restricted access program would cause some fishermen who have participated in the past on a limited or sporadic level to lose some potential income.

- (d) Costs or Savings to State Agencies or Costs/Savings in Federal Funding to the State: None.
- (e) Nondiscretionary Costs/Savings to Local Agencies: None.

- (f) Programs mandated on Local Agencies or School Districts: None.
- (g) Costs Imposed on Any Local Agency or School District that is Required to be Reimbursed Under Part 7 (commencing with Section 17500) of Division 4: None.
- (h) Effect on Housing Costs: None.

# Qualifying Criteria Matrices.

Table 1. North Coast Region Nearshore Fishery Permit Qualifying Criteria Options.

Number of potential participants: 50

Potential catch of the 50 participants, based on average annual landings: 26,800 pounds

Estimated commercial allotment for the North Coast Region: 13,600 pounds.

Capacity goal range: 4 - 14 permits

All options include at least one landing in 2000 or 2001.

Average price per	Years wi		hore pounds - 1999	landed,		250 nearsho ed, 1994 - 19		Years with 500 nearshore pounds landed, 1994 - 1999			
pound	0	1	2	3	1	2	3	1	2	3	
\$0.00	35	24	13	6	22	10	4	12	7	3	
	16,600	16,300	13,300	8,600	16,000	11,900	8,300	13,600	10,800	7,700	
\$1.50	22	20	12	6	19	9	4	12	7	3	
Φ1.50	15,400	15,300	13,000	8,600	15,300	11,600	8,300	13,600	10,800	7,700	
\$2.00	18	16	11	6	15	9	4	11	7	3	
	14,300	14,200	12,600	8,600	14,200	11,600	8,300	13,200	10,800	7,700	

Example: Choosing criteria for the North Coast Region that includes 2 years with 100 pounds of nearshore species landed each year between 1994 and 1999, an average price per pound of \$1.50, and at least one landing in 2000 or 2001 yields 20 individuals that qualify with a potential to catch 15,300 pounds annually.

Table 2. North of Point Año Nuevo or North-Central Coast Region Nearshore Fishery Permit Qualifying Criteria Options.

Number of potential participants: 95

Potential catch of the 95 participants, based on average annual landings: 130,400 pounds

Estimated commercial allotment for the North Coast Region: 33,000 pounds.

Capacity goal range: 3 - 14 permits

All options include at least one landing in 2000 or 2001.

Average price per	Years wi	th 100 nearsl 1994 -	hore pounds - 1999	landed,		250 nearsho ed, 1994 - 19		Years with 500 nearshore pounds landed, 1994 - 1999			
pound	0	1	2	3	1	2	3	1	2	3	
\$0.00	73	64	47	24	52	32	22	44	27	18	
φ0.00	91,700	91,400	84,600	63,400	90,000	76,200	62,600	87,700	73,000	57,800	
\$1.50	58	52	39	22	43	29	21	37	26	17	
\$1.50	85,000	84,700	77,600	62,200	83,600	73,900	61,900	82,000	72,300	57,100	
\$2.00	50	46	36	21	40	27	20	35	24	16	
φ2.00	81,000	81,000	74,200	60,000	80,000	70,700	59,800	78,800	69,100	55,000	
\$2.50	44	42	34	20	36	25	19	31	23	15	
Ψ2.50	74,400	74,300	71,000	57,800	73,500	67,500	57,600	72,200	66,900	52,800	

Additional options for North-Central Coast Region qualifying criteria are on the next page.

Table 2a. Additional North of Point Año Nuevo or North-Central Coast Region Nearshore Fishery Permit Qualifying Criteria Options.

All options include at least one nearshore landing in 2000 or 2001.

Average price per	One	year with a num	100 nearsh ber of year	•		ND	One year with 500 nearshore pounds landed AND a number of years of participation						
pound	1	2	3	4	5	6	1	2	3	4	5	6	
\$0.00	64	52	35	20	9	7	44	39	28	17	8	6	
φ0.00	91,400	83,300	68,600	38,700	17,600	15,100	87,700	81,400	67,500	38,200	17,500	15,000	
\$1.50	52	43	31	18	7	6	37	33	24	15	6	5	
\$1.50	84,700	78,000	66,200	37,600	16,400	14,400	82,200	76,700	65,100	37,000	16,300	14,300	
\$2.00	46	38	27	17	7	6	35	31	23	14	6	5	
\$2.00	81,000	74,500	63,800	35,400	16,400	14,400	78,800	73,200	62,900	34,800	16,300	14,300	
\$2.50	42	36	26	16	6	5	31	29	22	13	5	4	
φ2.50	74,400	71,400	61,600	33,200	14,200	12,200	72,200	70,000	60,700	32,600	14,100	12,100	

Table 3. South of Point Año Nuevo or South-Central Coast Region Nearshore Fishery Permit Qualifying Criteria Options. Number of potential participants: 95

Potential catch of the 95 participants, based on average annual landings: 130,400 pounds

Estimated commercial allotment for the South-Central Coast Region: 33,000 pounds.

Capacity goal range: 3 - 14 permits

# All options include at least one nearshore landing in 2000 or 2001.

Average price per	Years wit	th 100 nears 1994 -	nore pounds - 1999	landed,		500 nearsho ed, 1994 - 19		Years with 1,000 nearshore pounds landed, 1994 - 1999			
pound	0	1	2	3	1	2	3	1	2	3	
<b>20.00</b>	139	132	107	82	105	79	63	90	67	52	
\$0.00	279,400	279,000	263,900	235,000	274,400	253,600	214,100	268,000	242,900	202,000	
\$1.50	122	119	101	79	100	78	62	88	64	51	
φ1.50	273,800	273,600	260,300	232,500	270,000	251,600	212,100	264,800	240,100	199,900	
\$2.00	117	114	96	75	96	76	60	83	62	49	
Ψ2.00	269,900	269,800	256,400	228,900	266,400	248,700	209,100	261,200	237,200	197,000	
\$2.50	107	106	89	71	90	72	58	79	59	47	
Ψ2.30	261,000	261,000	248,000	221,000	258,000	240,800	202,900	253,400	230,100	190,800	
#2 OO	97	96	80	65	82	66	53	72	54	43	
\$3.00	245,900	245,900	236,300	211,600	243,200	229,600	192,200	238,800	219,400	181,200	

Additional options for South-Central Coast Region qualifying criteria are on the next page.

Table 3a. Additional South of Point Año Nuevo or South-Central Coast Region Nearshore Fishery Permit Qualifying Criteria Options.

All options include at least one nearshore landing in 2000 or 2001.

Average price per		year with		•			One year with 1,000 nearshore pounds landed AND a number of years of nearshore participation						
pound	1	2	3	4	5	6	1	2	3	4	5	6	
\$0.00	105	100	85	71	63	37	90	88	78	67	60	35	
<b>\$</b> 0.00	274,400	267,000	247,500	211,300	193,900	133,900	268,000	262,500	245,500	210,300	197,200	133,300	
\$1.50	100	95	83	70	62	36	88	85	77	66	59	34	
φ1.50	270,000	262,600	245,000	209,300	196,000	131,900	264,800	259,300	243,500	208,300	195,200	131,300	
<b>#2.00</b>	96	91	79	66	58	35	83	81	73	62	55	33	
\$2.00	266,400	259,000	240,300	205,700	192,500	130,300	261,200	255,700	239,900	204,700	191,600	129,700	
\$2.50	90	85	74	62	56	33	79	77	69	59	53	31	
φ2.50	258,000	250,600	233,400	193,500	186,300	124,100	253,400	247,900	232,100	197,600	185,400	123,500	
\$3.00	82	78	67	55	50	30	72	71	63	53	48	28	
φ3.00	243,200	239,200	221,900	187,000	175,300	116,500	238,800	236,700	220,900	186,400	174,700	115,800	

Table 4. South Coast Region Nearshore Fishery Permit Qualifying Criteria Options.

Does not include Finfish Trap Permittees, see Table 5.

Number of potential participants: 154

Potential catch of the 154 participants, based on average annual landings: 142,100 pounds

Estimated commercial allotment for the South Coast Region: 43,000 pounds.

Capacity goal range: 2 - 23 permits

All options include at least one nearshore landing in 2000 or 2001.

Average price per	Years wi		nore pounds - 1999	landed,		250 nearsho led, 1994 - 19		Years with 500 nearshore pounds landed, 1994 - 1999			
pound	0	1	2	3	1	2	3	1	2	3	
<b>60 00</b>	111	92	67	48	74	48	33	58	35	26	
\$0.00	122,700	122,000	105,400	93,600	119,900	100,200	82,500	115,900	95,500	79,400	
\$1.50	77	65	51	37	55	38	28	48	32	24	
\$1.50	106,500	106,100	99,300	89,700	104,800	95,500	79,700	103,200	92,900	77,600	
\$2.00	58	49	37	29	42	30	21	38	24	18	
Ψ2.00	88,900	88,600	89,100	77,400	87,500	80,100	67,400	86,600	77,600	65,600	
\$2.50	38	32	26	19	28	22	14	26	16	11	
\$2.50	55,900	55,600	53,100	48,500	55,000	52,200	40,300	54,800	49,700	38,900	
\$3.00	28	24	18	13	21	15	8	19	11	7	
φ3.00	38,000	37,800	35,400	32,500	37,300	34,600	24,300	36,800	32,700	23,500	

Additional options for South Coast Region qualifying criteria are on the next page.

Table 4a. Additional South Coast Region Qualifying Criteria Options. Does not include Finfish Trap Permittees, see Table 5a. All options include at least one nearshore landing in 2000 or 2001.

Average price per		year with number o		•			One year with 500 nearshore pounds landed AND a number of years of nearshore participation						
pound	1	2	3	4	5	6	1	2	3	4	5	6	
\$0.00	92	78	64	48	32	18	58	53	45	33	21	11	
\$0.00	122,000	107,400	100,500	74,100	52,400	41,100	115,900	103,600	97,100	70,900	50,800	40,100	
\$1.50	65	56	46	34	22	13	48	44	38	28	17	9	
\$1.50	106,100	100,300	94,400	69,900	49,100	40,100	103,200	98,500	93,300	68,200	48,600	39,700	
\$2.00	49	40	33	24	14	7	38	34	30	21	12	6	
\$2.00	88,600	82,800	78,400	57,400	38,900	33,800	86,600	81,800	77,900	56,900	38,700	33,700	
\$2.50	32	27	23	16	10	4	26	24	21	14	9	4	
φ2.50	55,600	53,400	49,600	30,100	22,600	18,800	54,500	52,800	49,300	29,800	22,500	18,800	
\$3.00	24	19	16	11	6	2	19	17	15	10	6	2	
φ3.00	37,800	35,700	33,500	25,200	18,800	15,400	36,800	35,200	33,300	25,000	16,900	15,400	

Table 5. South Coast Region Nearshore Fishery Permit with Trap Gear Endorsement Qualifying Criteria Options.

Only current Finfish Trap Permittees are eligible.

Number of potential participants: 115

Potential catch of the 115 participants, based on average annual landings: 208,400 pounds

Estimated commercial allotment for the South Coast Region: 81,400 pounds.

Capacity goal range: 23-22 permits

All options include at least one nearshore landing in 2000 or 2001.

Average price per	Years wi		nore pounds - 1999	landed,		500 nearsho ed, 1994 - 19		Years with 1,000 nearshore pounds landed, 1994 - 1999			
pound	0	1	2	3	1	2	3	1	2	3	
0.00	104	97	87	70	76	54	42	62	45	30	
\$0.00	202,700	202,200	199,500	194,100	199,100	188,600	179,100	194,800	183,200	161,900	
\$1.50	85	81	76	66	67	51	40	57	43	29	
\$1.50	194,400	194,200	192,400	189,800	192,500	184,500	175,300	188,700	179,400	159,100	
\$2.00	80	76	71	63	63	48	39	55	42	28	
Ψ2.00	191,900	191,600	189,900	187,600	189,600	182,300	173,900	186,900	178,100	157,800	
\$2.50	67	63	61	54	52	43	37	47	39	26	
Ψ2.50	176,600	176,400	176,200	174,000	174,600	170,700	164,200	172,900	167,600	148,100	
\$3.00	38	35	35	30	31	27	27	27	23	16	
φ3.00	109,900	109,700	109,600	108,300	109,200	107,600	104,100	107,800	104,500	91,300	

Additional options for South Coast Region with trap gear endorsement qualifying criteria are on the next page.

Table 5a. Additional South Coast Region Nearshore Fishery Permit with Trap Gear Endorsement Qualifying Criteria Options.

Only current Finfish Trap Permittees are eligible.

All options include at least one nearshore landing in 2000 or 2001.

Average price per		year with number o					One year with 500 nearshore pounds landed AND a number of years of nearshore participation						
pound	1	2	3	4	5	6	1	2	3	4	5	6	
\$0.00	76	75	73	68	47	24	62	61	60	58	40	21	
φ0.00	199,100	197,800	196,800	193,500	145,100	99,300	194,800	193,500	192,800	190,300	142,800	96,500	
¢1 50	67	66	66	64	45	24	57	56	56	55	39	21	
\$1.50	192,000	190,700	190,700	189,000	143,700	99,300	188,700	187,500	187,500	186,200	141,800	96,500	
¢2.00	63	62	62	60	42	24	55	54	54	53	37	21	
\$2.00	189,600	188,300	188,300	186,600	141,500	99,300	186,900	185,600	185,600	184,300	139,900	96,500	
\$2.50	52	52	52	51	37	22	47	47	47	46	33	19	
\$2.50	174,600	174,600	174,600	173,300	130,400	96,400	172,900	172,900	172,900	171,600	129,000	95,200	
\$3.00	31	31	31	31	21	13	27	27	27	27	18	11	
φ3.00	109,200	109,200	109,200	109,200	80,000	62,500	107,800	107,800	107,800	107,800	78,800	61,600	

Additional options for South Coast Region with trap gear endorsement qualifying criteria are on the next page.

Table 5b. Additional South Coast Region Nearshore Fishery Permit with Trap Gear Endorsement Qualifying Criteria Options.

Only current Finfish Trap Permittees are eligible.

All options include at least one nearshore landing in 2000 or 2001.

Average				earshore pa		
price per pound	1	2	3	4	5	6
<b>#</b> 0.00	104	100	94	81	55	28
\$0.00	202,700	201,100	199,500	195,200	146,000	99,800
<b>0.4.50</b>	85	83	81	75	52	28
\$1.50	194,400	193,100	192,600	190,500	144,600	99,800
£2.00	80	78	76	71	49	28
\$2.00	191,900	190,500	190,000	188,100	142,400	99,800
<b>#2.50</b>	67	66	64	61	43	26
\$2.50	176,600	176,500	176,100	174,600	131,100	96,600
	38	37	36	35	24	15
\$3.00	109,900	109, z800	109,600	109,500	80,200	62,700